

educational and nonprofit institutions, Federal contractors, State and local governments, and other persons through the sponsorship and use of alternative information technologies, pursuant to House Resolution 409, he reported the bill back to the House with an amendment adopted by the Committee of the Whole.

□ 1315

The SPEAKER pro tempore (Mr. BURTON of Indiana). Under the rule, the previous question is ordered.

The question is on the committee amendment in the nature of a substitute.

The committee amendment in the nature of a substitute was agreed to.

The SPEAKER pro tempore. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER pro tempore. The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. TORKILDSEN. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 418, nays 0, not voting 14, as follows:

[Roll No 130]

YEAS—418

|              |              |             |
|--------------|--------------|-------------|
| Abercrombie  | Brown (OH)   | Crapo       |
| Ackerman     | Brownback    | Cremeans    |
| Allard       | Bryant (TN)  | Cubin       |
| Andrews      | Bryant (TX)  | Cunningham  |
| Archer       | Bunn         | Danner      |
| Armey        | Bunning      | Davis       |
| Bachus       | Burr         | de la Garza |
| Baesler      | Burton       | Deal        |
| Baker (CA)   | Buyer        | DeFazio     |
| Baker (LA)   | Callahan     | DeLauro     |
| Baldacci     | Calvert      | DeLay       |
| Ballenger    | Camp         | Dellums     |
| Barcia       | Campbell     | Deutsch     |
| Barr         | Canady       | Diaz-Balart |
| Barrett (NE) | Cardin       | Dickey      |
| Barrett (WI) | Castle       | Dingell     |
| Bartlett     | Chabot       | Dixon       |
| Barton       | Chambliss    | Doggett     |
| Bass         | Chapman      | Dooley      |
| Bateman      | Chenoweth    | Doolittle   |
| Becerra      | Christensen  | Dornan      |
| Beilenson    | Chrysler     | Doyle       |
| Bentsen      | Clay         | Dreier      |
| Bereuter     | Clayton      | Duncan      |
| Berman       | Clement      | Dunn        |
| Bevill       | Clinger      | Durbin      |
| Bilbray      | Clyburn      | Edwards     |
| Bilirakis    | Coble        | Ehlers      |
| Bishop       | Coburn       | Ehrlich     |
| Bliley       | Coleman      | Emerson     |
| Blute        | Collins (GA) | Engel       |
| Boehlert     | Collins (IL) | English     |
| Boehner      | Collins (MI) | Ensign      |
| Bonilla      | Combest      | Eshoo       |
| Bonior       | Condit       | Evans       |
| Bono         | Conyers      | Everett     |
| Borski       | Cooley       | Ewing       |
| Boucher      | Costello     | Farr        |
| Brewster     | Cox          | Fattah      |
| Browder      | Coyne        | Fawell      |
| Brown (CA)   | Cramer       | Fazio       |
| Brown (FL)   | Crane        | Fields (LA) |

|                |               |               |
|----------------|---------------|---------------|
| Filner         | LaTourette    | Rivers        |
| Flake          | Lazio         | Roberts       |
| Flanagan       | Leach         | Roemer        |
| Foley          | Levin         | Rogers        |
| Forbes         | Lewis (CA)    | Rohrabacher   |
| Ford           | Lewis (GA)    | Ros-Lehtinen  |
| Fowler         | Lewis (KY)    | Rose          |
| Fox            | Lightfoot     | Roth          |
| Frank (MA)     | Lincoln       | Roukema       |
| Franks (CT)    | Linder        | Roybal-Allard |
| Franks (NJ)    | Lipinski      | Royce         |
| Frelinghuysen  | LoBiondo      | Rush          |
| Frisa          | Lofgren       | Sabo          |
| Frost          | Longley       | Salmon        |
| Funderburk     | Lowe          | Sanders       |
| Furse          | Lucas         | Sanford       |
| Gallegly       | Luther        | Sawyer        |
| Ganske         | Maloney       | Saxton        |
| Gejdenson      | Manton        | Scarborough   |
| Gekas          | Manzullo      | Schaefer      |
| Gephardt       | Markey        | Schiff        |
| Geren          | Martinez      | Schumer       |
| Gibbons        | Martini       | Scott         |
| Gilchrest      | Mascara       | Seastrand     |
| Gillmor        | Matsui        | Sensenbrenner |
| Gilman         | McCarthy      | Serrano       |
| Gonzalez       | McCollum      | Shadeegg      |
| Goodlatte      | McCrery       | Shaw          |
| Goodling       | McDermott     | Shays         |
| Gordon         | McHale        | Shuster       |
| Goss           | McHugh        | Sisisky       |
| Graham         | McInnis       | Skaggs        |
| Green (TX)     | McIntosh      | Skeen         |
| Greene (UT)    | McKeon        | Skelton       |
| Greenwood      | McKinney      | Slaughter     |
| Gunderson      | McNulty       | Smith (MI)    |
| Gutierrez      | Meehan        | Smith (NJ)    |
| Gutknecht      | Meek          | Smith (TX)    |
| Hall (OH)      | Metcalf       | Smith (WA)    |
| Hall (TX)      | Meyers        | Solomon       |
| Hamilton       | Mica          | Souder        |
| Hancock        | Millender-    | Spence        |
| Hansen         | McDonald      | Spratt        |
| Harman         | Miller (CA)   | Stark         |
| Hastert        | Miller (FL)   | Stearns       |
| Hastings (WA)  | Minge         | Stenholm      |
| Hayes          | Mink          | Stockman      |
| Hayworth       | Moakley       | Stokes        |
| Hefley         | Molinari      | Studds        |
| Hefner         | Mollohan      | Stump         |
| Heineman       | Montgomery    | Stupak        |
| Herger         | Moorhead      | Talent        |
| Hilleary       | Moran         | Tanner        |
| Hilliard       | Morella       | Tate          |
| Hinchey        | Murtha        | Tauzin        |
| Hobson         | Myers         | Taylor (MS)   |
| Hoekstra       | Nadler        | Taylor (NC)   |
| Hoke           | Neal          | Tejeda        |
| Holden         | Nethercutt    | Thomas        |
| Horn           | Neumann       | Thompson      |
| Hostettler     | Ney           | Thornberry    |
| Hoyer          | Norwood       | Thornton      |
| Hunter         | Nussle        | Thurman       |
| Hutchinson     | Oberstar      | Tiahrt        |
| Hyde           | Obey          | Torkildsen    |
| Inglis         | Olver         | Torres        |
| Istook         | Ortiz         | Torricelli    |
| Jackson (IL)   | Orton         | Towns         |
| Jackson-Lee    | Owens         | Traficant     |
| (TX)           | Oxley         | Upton         |
| Jacobs         | Packard       | Velazquez     |
| Jefferson      | Pallone       | Vento         |
| Johnson (CT)   | Pastor        | Visclosky     |
| Johnson (SD)   | Paxon         | Volkmer       |
| Johnson, E. B. | Payne (NJ)    | Vucanovich    |
| Johnson, Sam   | Payne (VA)    | Walker        |
| Johnston       | Pelosi        | Walsh         |
| Jones          | Peterson (FL) | Wamp          |
| Kanjorski      | Peterson (MN) | Ward          |
| Kaptur         | Petri         | Waters        |
| Kelly          | Pickett       | Watt (NC)     |
| Kennedy (MA)   | Pombo         | Watts (OK)    |
| Kennedy (RI)   | Pomeroy       | Waxman        |
| Kennelly       | Porter        | Weldon (FL)   |
| Kildee         | Portman       | Weldon (PA)   |
| Kim            | Poshard       | Weller        |
| King           | Pryce         | White         |
| Kingston       | Quillen       | Wicker        |
| Klecza         | Quinn         | Williams      |
| Klink          | Radanovich    | Wise          |
| Klug           | Rahall        | Wolf          |
| Knollenberg    | Ramstad       | Woolsey       |
| Kolbe          | Rangel        | Wynn          |
| LaFalce        | Reed          | Yates         |
| LaHood         | Regula        | Young (AK)    |
| Lantos         | Richardson    | Young (FL)    |
| Largent        | Riggs         | Zeliff        |
| Latham         |               | Zimmer        |

NOT VOTING—14

|               |            |           |
|---------------|------------|-----------|
| Dicks         | Kasich     | Parker    |
| Fields (TX)   | Laughlin   | Schroeder |
| Foglietta     | Livingston | Whitfield |
| Hastings (FL) | McDade     | Wilson    |
| Houghton      | Menendez   |           |

□ 1332

Mr. OWENS changed his vote from "nay" to "yea."

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

## GENERAL LEAVE

Mrs. MEYERS of Kansas. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks on H.R. 2715, the bill just passed.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Kansas.

There was no objection.

PROVIDING FOR CONSIDERATION OF H.R. 1675, NATIONAL WILDLIFE REFUGE IMPROVEMENT ACT OF 1995

Mr. GOSS. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 410 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 410

*Resolved*, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 1(b) of rule XXIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 1675) to amend the National Wildlife Refuge System Administration Act of 1966 to improve the management of the National Wildlife Refuge System, and for other purposes. The first reading of the bill shall be dispensed with. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chairman and ranking minority member of the Committee on Resources. After general debate the bill shall be considered for amendment under the five-minute rule. In lieu of the amendment recommended by the Committee on Resources now printed in the bill, it shall be in order to consider as an original bill for the purpose of amendment under the five-minute rule the amendment in the nature of a substitute printed in the Congressional Record on April 16, 1996 and numbered 1 pursuant to clause 6 of rule XXIII. Each section of that amendment in the nature of a substitute shall be considered as read. Points of order against that amendment in the nature of a substitute for failure to comply with clause 7 of rule XVI are waived. During consideration of the bill for amendment, the Chairman of the Committee of the Whole may accord priority in recognition on the basis of whether the Member offering an amendment has caused it to be printed in the portion of the Congressional Record designated for that purpose in clause 6 of rule XXIII. Amendments so printed shall be considered as read. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. Any Member may demand a separate vote in the

House on any amendment adopted in the Committee of the Whole to the bill or to the amendment in the nature of a substitute made in order as original text. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions.

The SPEAKER pro tempore (Mr. BURTON of Indiana). The gentleman from Florida [Mr. GOSS] is recognized for 1 hour.

Mr. GOSS. Mr. Speaker, for purposes of debate only, I yield the customary 30 minutes to the distinguished gentleman from California [Mr. BEILEN-SON], pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

(Mr. GOSS asked and was given permission to revise and extend his remarks and to include extraneous material.)

Mr. GOSS. Mr. Speaker, the Committee on Rules has reported an open rule for the consideration of H.R. 1675, the National Wildlife Refuge Improvement Act. This is a very straightforward rule, allowing any and all germane amendments to the bill—and providing priority in recognition to those Mem-

bers who have caused their amendments to be printed in the CONGRESSIONAL RECORD. Finally, the rule makes in order a substitute amendment that was filed and printed in the RECORD on April 16 by Chairman YOUNG. The Rules Committee sent out a notice last week explaining that amendments to the bill should be drafted to this substitute.

Mr. Speaker, I have a great interest in this legislation—after all, Florida is the home of the first National Wildlife Refuge, created by President Theodore Roosevelt in 1903 and located on Pelican Island. The 14th Congressional District boasts four refuges, including the J.N. "Ding" Darling Refuge on Sanibel Island, which enjoys an international reputation for its abundant population of waterfowl and other wildlife. The legacy of "Ding" Darling—the nationally syndicated editorial cartoonist and avid sportsman—provides a good starting point for one of the debates that will take place with regard to H.R. 1675—specifically over the role of hunting, fishing, and wildlife observation in the refuge system. As a life-long hunter and fisherman, "Ding" Darling argued for setting aside areas to protect and nurture wildlife species—such as the ducks he loved to

hunt. The primary mission of these areas is to promote conservation, but he recognized that the goals of sportsmen and environmentalists were intertwined—and that indeed conservation and these sporting activities could peacefully coexist.

Some have criticized this bill for going too far in establishing hunting, fishing, and wildlife observation as purposes of the refuge system—later on today my colleague Mr. BOEHLERT and I hope to offer an amendment to clarify that this bill isn't expanding hunting on wildlife refuges—but simply recognizing that when compatible with the overall mission of conservation, hunting, fishing, and observation can and should continue to take place.

Mr. Speaker, as the chairman of the Resources Committee said in his testimony yesterday—right now there are no stated purposes for the National Wildlife Refuge System. It's a complex system to manage, and I believe that this bill is a legitimate effort to address this problem. I would urge my colleagues to support the rule and stay tuned to the debate.

Mr. Speaker, I include for the RECORD the following information:

#### THE AMENDMENT PROCESS UNDER SPECIAL RULES REPORTED BY THE RULES COMMITTEE,<sup>1</sup> 103D CONGRESS V. 104TH CONGRESS

[As of April 24, 1996]

| Rule type                       | 103d Congress   |                  | 104th Congress  |                  |
|---------------------------------|-----------------|------------------|-----------------|------------------|
|                                 | Number of rules | Percent of total | Number of rules | Percent of total |
| Open/Modified-open <sup>2</sup> | 46              | 44               | 62              | 59               |
| Modified Closed <sup>3</sup>    | 49              | 47               | 26              | 25               |
| Closed <sup>4</sup>             | 9               | 9                | 17              | 16               |
| Total                           | 104             | 100              | 105             | 100              |

<sup>1</sup> This table applies only to rules which provide for the original consideration of bills, joint resolutions or budget resolutions and which provide for an amendment process. It does not apply to special rules which only waive points of order against appropriations bills which are already privileged and are considered under an open amendment process under House rules.

<sup>2</sup> An open rule is one under which any Member may offer a germane amendment under the five-minute rule. A modified open rule is one under which any Member may offer a germane amendment under the five-minute rule subject only to an overall time limit on the amendment process and/or a requirement that the amendment be preprinted in the Congressional Record.

<sup>3</sup> A modified closed rule is one under which the Rules Committee limits the amendments that may be offered only to those amendments designated in the special rule or the Rules Committee report to accompany it, or which preclude amendments to a particular portion of a bill, even though the rest of the bill may be completely open to amendment.

<sup>4</sup> A closed rule is one under which no amendments may be offered (other than amendments recommended by the committee in reporting the bill).

#### SPECIAL RULES REPORTED BY THE RULES COMMITTEE, 104TH CONGRESS

[As of April 24, 1996]

| H. Res. No. (Date rept.) | Rule type | Bill No.        | Subject  | Disposition of rule                |
|--------------------------|-----------|-----------------|--|------------------------------------|
| H. Res. 38 (1/18/95)     | O         | H.R. 5          | Unfunded Mandate Reform                        | A: 350-71 (1/19/95).               |
| H. Res. 44 (1/24/95)     | MC        | H. Con. Res. 17 | Social Security                                | A: 255-172 (1/25/95).              |
| H. Res. 51 (1/31/95)     | O         | H.J. Res. 1     | Balanced Budget Amdt                           |                                    |
| H. Res. 52 (1/31/95)     | O         | H.R. 101        | Land Transfer, Taos Pueblo Indians             | A: voice vote (2/1/95).            |
| H. Res. 53 (1/31/95)     | O         | H.R. 400        | Land Exchange, Arctic Nat'l. Park and Preserve | A: voice vote (2/1/95).            |
| H. Res. 55 (2/1/95)      | O         | H.R. 440        | Land Conveyance, Butte County, Calif           | A: voice vote (2/1/95).            |
| H. Res. 60 (2/6/95)      | O         | H.R. 2          | Line Item Veto                                 | A: voice vote (2/2/95).            |
| H. Res. 61 (2/6/95)      | O         | H.R. 665        | Victim Restitution                             | A: voice vote (2/7/95).            |
| H. Res. 63 (2/8/95)      | O         | H.R. 666        | Exclusionary Rule Reform                       | A: voice vote (2/7/95).            |
| H. Res. 69 (2/9/95)      | O         | H.R. 667        | Violent Criminal Incarceration                 | A: voice vote (2/9/95).            |
| H. Res. 79 (2/10/95)     | MO        | H.R. 668        | Criminal Alien Deportation                     | A: voice vote (2/10/95).           |
| H. Res. 83 (2/13/95)     | MO        | H.R. 728        | Law Enforcement Block Grants                   | A: voice vote (2/13/95).           |
| H. Res. 88 (2/16/95)     | MC        | H.R. 7          | National Security Revitalization               | PO: 229-100; A: 227-127 (2/15/95). |
| H. Res. 91 (2/21/95)     | O         | H.R. 831        | Health Insurance Deductibility                 | PO: 230-191; A: 229-188 (2/21/95). |
| H. Res. 92 (2/21/95)     | MC        | H.R. 830        | Paperwork Reduction Act                        | A: voice vote (2/22/95).           |
| H. Res. 93 (2/22/95)     | MO        | H.R. 889        | Defense Supplemental                           | A: 282-144 (2/22/95).              |
| H. Res. 96 (2/24/95)     | MO        | H.R. 450        | Regulatory Transition Act                      | A: 252-175 (2/23/95).              |
| H. Res. 100 (2/27/95)    | O         | H.R. 1022       | Risk Assessment                                | A: 253-165 (2/27/95).              |
| H. Res. 101 (2/28/95)    | MO        | H.R. 926        | Regulatory Reform and Relief Act               | A: voice vote (2/28/95).           |
| H. Res. 103 (3/3/95)     | MO        | H.R. 925        | Private Property Protection Act                | A: 271-151 (3/2/95).               |
| H. Res. 104 (3/3/95)     | MO        | H.R. 1058       | Securities Litigation Reform                   |                                    |
| H. Res. 105 (3/6/95)     | MO        | H.R. 988        | Attorney Accountability Act                    | A: voice vote (3/6/95).            |
| H. Res. 108 (3/7/95)     | Debate    | H.R. 956        | Product Liability Reform                       | A: 257-155 (3/7/95).               |
| H. Res. 109 (3/8/95)     | MC        |                 |  | A: voice vote (3/8/95).            |
| H. Res. 115 (3/14/95)    | MO        | H.R. 1159       | Making Emergency Supp. Appropriations          | PO: 234-191 A: 247-181 (3/9/95).   |
| H. Res. 116 (3/15/95)    | MC        | H.J. Res. 73    | Term Limits Const. Amdt                        | A: 242-190 (3/15/95).              |
| H. Res. 117 (3/16/95)    | Debate    | H.R. 4          | Personal Responsibility Act of 1995            | A: voice vote (3/28/95).           |
| H. Res. 119 (3/21/95)    | MC        |                 |  | A: voice vote (3/21/95).           |
| H. Res. 125 (4/3/95)     | O         | H.R. 1271       | Family Privacy Protection Act                  | A: 217-211 (3/22/95).              |
| H. Res. 126 (4/3/95)     | O         | H.R. 660        | Older Persons Housing Act                      | A: 423-1 (4/4/95).                 |
| H. Res. 128 (4/4/95)     | MC        | H.R. 1215       | Contract With America Tax Relief Act of 1995   | A: voice vote (4/6/95).            |
| H. Res. 130 (4/5/95)     | MC        | H.R. 483        | Medicare Select Expansion                      | A: 228-204 (4/5/95).               |
| H. Res. 136 (5/1/95)     | O         | H.R. 655        | Hydrogen Future Act of 1995                    | A: 253-172 (4/6/95).               |
| H. Res. 139 (5/3/95)     | O         | H.R. 1361       | Coast Guard Auth. FY 1996                      | A: voice vote (5/2/95).            |
| H. Res. 140 (5/9/95)     | O         | H.R. 961        | Clean Water Amendments                         | A: voice vote (5/9/95).            |
| H. Res. 144 (5/11/95)    | O         | H.R. 535        | Fish Hatchery—Arkansas                         | A: 414-4 (5/10/95).                |
| H. Res. 145 (5/11/95)    | O         | H.R. 584        | Fish Hatchery—Iowa                             | A: voice vote (5/15/95).           |

## SPECIAL RULES REPORTED BY THE RULES COMMITTEE, 104TH CONGRESS—Continued

[As of April 24, 1996]

| H. Res. No. (Date rept.) | Rule type | Bill No.         | Subject                                 | Disposition of rule                   |
|--------------------------|-----------|------------------|---|---------------------------------------|
| H. Res. 146 (5/11/95)    | O         | H.R. 614         | Fish Hatchery—Minnesota                 | A: voice vote (5/15/95).              |
| H. Res. 149 (5/16/95)    | MC        | H. Con. Res. 67  | Budget Resolution FY 1996               | PQ: 252–170 A: 255–168 (5/17/95).     |
| H. Res. 155 (5/22/95)    | MO        | H.R. 1561        | American Overseas Interests Act         | A: 233–176 (5/23/95).                 |
| H. Res. 164 (6/8/95)     | MC        | H.R. 1530        | Nat. Defense Auth. FY 1996              | PQ: 225–191 A: 233–183 (6/13/95).     |
| H. Res. 167 (6/15/95)    | O         | H.R. 1817        | MilCon Appropriations FY 1996           | PQ: 223–180 A: 245–155 (6/16/95).     |
| H. Res. 169 (6/19/95)    | MC        | H.R. 1854        | Leg. Branch Approps. FY 1996            | PQ: 232–196 A: 236–191 (6/20/95).     |
| H. Res. 170 (6/20/95)    | O         | H.R. 1868        | For. Ops. Approps. FY 1996              | PQ: 221–178 A: 217–175 (6/22/95).     |
| H. Res. 171 (6/22/95)    | O         | H.R. 1905        | Energy & Water Approps. FY 1996         | A: voice vote (7/12/95).              |
| H. Res. 173 (6/27/95)    | C         | H.J. Res. 79     | Flag Constitutional Amendment           | PQ: 258–170 A: 271–152 (6/28/95).     |
| H. Res. 176 (6/28/95)    | MC        | H.R. 1944        | Emer. Supp. Approps.                    | PQ: 236–194 A: 234–192 (6/29/95).     |
| H. Res. 185 (7/11/95)    | O         | H.R. 1977        | Interior Approps. FY 1996               | PQ: 235–193 D: 192–238 (7/12/95).     |
| H. Res. 187 (7/12/95)    | O         | H.R. 1977        | Interior Approps. FY 1996 #2            | PQ: 230–194 A: 229–195 (7/13/95).     |
| H. Res. 188 (7/12/95)    | O         | H.R. 1976        | Agriculture Approps. FY 1996            | PQ: 242–185 A: voice vote (7/18/95).  |
| H. Res. 190 (7/17/95)    | O         | H.R. 2020        | Treasury/Postal Approps. FY 1996        | PQ: 232–192 A: voice vote (7/18/95).  |
| H. Res. 193 (7/19/95)    | C         | H.J. Res. 96     | Disapproval of MFN to China             | A: voice vote (7/20/95).              |
| H. Res. 194 (7/19/95)    | O         | H.R. 2002        | Transportation Approps. FY 1996         | PQ: 217–202 (7/21/95).                |
| H. Res. 197 (7/21/95)    | O         | H.R. 70          | Exports of Alaskan Crude Oil            | A: voice vote (7/24/95).              |
| H. Res. 198 (7/21/95)    | O         | H.R. 2076        | Commerce, State Approps. FY 1996        | A: voice vote (7/25/95).              |
| H. Res. 201 (7/25/95)    | O         | H.R. 2099        | VA/HUD Approps. FY 1996                 | A: 230–189 (7/25/95).                 |
| H. Res. 204 (7/28/95)    | MC        | S. 21            | Terminating U.S. Arms Embargo on Bosnia | A: voice vote (8/1/95).               |
| H. Res. 205 (7/28/95)    | O         | H.R. 2126        | Defense Approps. FY 1996                | A: 409–1 (7/31/95).                   |
| H. Res. 207 (8/1/95)     | MC        | H.R. 1555        | Communications Act of 1995              | A: 255–156 (8/2/95).                  |
| H. Res. 208 (8/1/95)     | O         | H.R. 2127        | Labor, HHS Approps. FY 1996             | A: 323–104 (8/2/95).                  |
| H. Res. 215 (9/7/95)     | O         | H.R. 1594        | Economically Targeted Investments       | A: voice vote (9/12/95).              |
| H. Res. 216 (9/7/95)     | MO        | H.R. 1655        | Intelligence Authorization FY 1996      | A: voice vote (9/12/95).              |
| H. Res. 218 (9/12/95)    | O         | H.R. 1162        | Deficit Reduction Lockbox               | A: voice vote (9/13/95).              |
| H. Res. 219 (9/12/95)    | O         | H.R. 1670        | Federal Acquisition Reform Act          | A: 414–0 (9/13/95).                   |
| H. Res. 222 (9/18/95)    | O         | H.R. 1617        | CAREERS Act                             | A: 388–2 (9/19/95).                   |
| H. Res. 224 (9/19/95)    | O         | H.R. 2274        | Natl. Highway System                    | PQ: 241–173 A: 375–39–1 (9/20/95).    |
| H. Res. 225 (9/19/95)    | MC        | H.R. 927         | Cuban Liberty & Dem. Solidarity         | A: 304–118 (9/20/95).                 |
| H. Res. 226 (9/21/95)    | O         | H.R. 743         | Team Act                                | A: 344–66–1 (9/27/95).                |
| H. Res. 227 (9/21/95)    | O         | H.R. 1170        | 3-Judge Court                           | A: voice vote (9/28/95).              |
| H. Res. 228 (9/21/95)    | O         | H.R. 1601        | Internatl. Space Station                | A: voice vote (9/27/95).              |
| H. Res. 230 (9/27/95)    | C         | H.J. Res. 108    | Continuing Resolution FY 1996           | A: voice vote (9/28/95).              |
| H. Res. 234 (9/29/95)    | O         | H.R. 2405        | Omnibus Science Auth.                   | A: voice vote (10/11/95).             |
| H. Res. 237 (10/17/95)   | MC        | H.R. 2259        | Disapprove Sentencing Guidelines        | A: voice vote (10/18/95).             |
| H. Res. 238 (10/18/95)   | MC        | H.R. 2425        | Medicare Preservation Act               | PQ: 231–194 A: 227–192 (10/19/95).    |
| H. Res. 239 (10/19/95)   | C         | H.R. 2492        | Leg. Branch Approps.                    | PQ: 235–184 A: Voice Vote (10/31/95). |
| H. Res. 245 (10/25/95)   | MC        | H. Con. Res. 109 | Social Security Earnings Reform         | PQ: 228–191 A: 235–185 (10/26/95).    |
| H. Res. 251 (10/31/95)   | C         | H.R. 2491        | Seven-Year Balanced Budget              | A: 237–190 (11/1/95).                 |
| H. Res. 252 (10/31/95)   | MO        | H.R. 1833        | Partial Birth Abortion Ban              | A: 241–181 (11/1/95).                 |
| H. Res. 257 (11/7/95)    | C         | H.R. 2546        | D.C. Approps.                           | A: 216–210 (11/8/95).                 |
| H. Res. 258 (11/8/95)    | MC        | H.J. Res. 115    | Cont. Res. FY 1996                      | A: 220–200 (11/10/95).                |
| H. Res. 259 (11/9/95)    | O         | H.R. 2586        | Debt Limit                              | A: voice vote (11/14/95).             |
| H. Res. 261 (11/9/95)    | C         | H.R. 2539        | ICC Termination Act                     | A: 223–182 (11/10/95).                |
| H. Res. 262 (11/9/95)    | C         | H.J. Res. 115    | Cont. Resolution                        | A: 220–185 (11/10/95).                |
| H. Res. 269 (11/15/95)   | O         | H.R. 2586        | Increase Debt Limit                     | A: voice vote (11/16/95).             |
| H. Res. 270 (11/15/95)   | C         | H.R. 2564        | Lobbying Reform                         | A: 229–176 (11/15/95).                |
| H. Res. 273 (11/16/95)   | MC        | H.J. Res. 122    | Further Cont. Resolution                | A: 239–181 (11/17/95).                |
| H. Res. 284 (11/29/95)   | O         | H.R. 2606        | Prohibition on Funds for Bosnia         | A: voice vote (11/30/95).             |
| H. Res. 287 (11/30/95)   | O         | H.R. 1788        | Amtrak Reform                           | A: voice vote (12/6/95).              |
| H. Res. 293 (12/7/95)    | C         | H.R. 1350        | Maritime Security Act                   | PQ: 223–183 A: 228–184 (12/14/95).    |
| H. Res. 303 (12/13/95)   | O         | H.R. 2621        | Protect Federal Trust Funds             |                                       |
| H. Res. 309 (12/18/95)   | C         | H.R. 1745        | Utah Public Lands                       | PQ: 230–188 A: 229–189 (12/19/95).    |
| H. Res. 313 (12/19/95)   | O         | H.Con. Res. 122  | Budget Res. W/President                 | A: voice vote (12/20/95).             |
| H. Res. 323 (12/21/95)   | C         | H.R. 558         | Texas Low-Level Radioactive             | Tabled (2/28/96).                     |
| H. Res. 366 (2/27/96)    | MC        | H.R. 2677        | Natl. Parks & Wildlife Refuge           |                                       |
| H. Res. 368 (2/28/96)    | O         | H.R. 2854        | Farm Bill                               | PQ: 228–182 A: 244–168 (2/28/96).     |
| H. Res. 371 (3/6/96)     | C         | H.R. 994         | Small Business Growth                   | A: voice vote (3/7/96).               |
| H. Res. 372 (3/6/96)     | MC        | H.R. 3021        | Debt Limit Increase                     | PQ: voice vote A: 235–175 (3/7/96).   |
| H. Res. 380 (3/12/96)    | MC        | H.R. 3019        | Cont. Approps. FY 1996                  | A: 251–157 (3/13/96).                 |
| H. Res. 384 (3/14/96)    | MC        | H.R. 2703        | Effective Death Penalty                 | PQ: 233–152 A: voice vote (3/21/96).  |
| H. Res. 386 (3/20/96)    | C         | H.R. 2202        | Immigration                             | PQ: 234–187 A: 237–183 (3/21/96).     |
| H. Res. 388 (3/20/96)    | C         | H.J. Res. 165    | Further Cont. Approps.                  | A: 244–166 (3/22/96).                 |
| H. Res. 391 (3/27/96)    | C         | H.R. 125         | Gun Crime Enforcement                   | PQ: 232–180 A: 232–177, (3/28/96).    |
| H. Res. 392 (3/27/96)    | MC        | H.R. 3136        | Contract w/America Advancement          | PQ: 229–186 A: Voice Vote (3/29/96).  |
| H. Res. 395 (3/29/96)    | MC        | H.R. 3103        | Health Coverage Affordability           | PQ: 232–168 A: 234–162 (4/15/96).     |
| H. Res. 396 (3/29/96)    | O         | H.J. Res. 159    | Tax Limitation Const. Amdmt.            | A: voice vote (4/17/96).              |
| H. Res. 409 (4/23/96)    | O         | H.R. 842         | Truth in Budgeting Act                  | A: voice vote (4/24/96).              |
| H. Res. 410 (4/23/96)    | O         | H.R. 2715        | Paperwork Elimination Act               |                                       |
| H. Res. 411 (4/23/96)    | O         | H.R. 1675        | Natl. Wildlife Refuge                   | A: voice vote (4/24/96).              |
|                          |           | H.J. Res. 175    | Further Cont. Approps. FY 1996          |                                       |

Codes: O=open rule; MO=modified open rule; MC=modified closed rule; C=closed rule; A=adoption vote; D=defeated; PQ=previous question vote. Source: Notices of Action Taken, Committee on Rules, 104th Congress.

Mr. GOSS. Mr. Speaker, I reserve the balance of my time.

Mr. BEILENSEN. Mr. Speaker, I yield myself such time as I may consume. I thank the distinguished gentleman from Florida [Mr. GOSS] for yielding me the customary half hour of debate time.

Mr. Speaker, we support this rule. It is an open rule, so Members may offer any amendments that are in order under the standing House rules. Under the rule, priority in recognition for the offering of those amendments may be accorded to Members who have printed their amendments in the CONGRESSIONAL RECORD.

Although we have no objections to the rule itself, many of us believe that the legislation that it makes in order, H.R. 1675, would cause serious harm to our Nation's wildlife refuges, which

provide vital habitat for hundreds of species of birds and mammals.

Since the first national wildlife refuge was established at Pelican Island, FL, in 1903, the fundamental purpose of the refuge system has been the conservation of wildlife and natural habitat. This legislation would change that by making hunting, fishing, and other recreational uses a primary purpose of the system as well.

Thus, this bill would, for the first time, direct the U.S. Fish and Wildlife Service to place as much importance on providing recreational opportunities in these refuges as on conserving the resources that make these opportunities possible. The Service, whose budget is already inadequate for its currently mandated responsibilities, would be required to divert its scarce funds away from protecting wildlife, to managing people and their recreational

activities. That change would clearly undermine the protection of these valuable reserves.

Recreational activities, including hunting and fishing, are permitted under existing law where such activities are appropriate. Currently, more than half of all of our refuges are open to some form of hunting; in those areas, the Fish and Wildlife Service has determined that animal populations are abundant, and hunting is compatible with wildlife protection. But hunting is not appropriate in all refuges, and therefore should not be presumed to be compatible with the purpose of the refuges, as it would be under this bill.

□ 1345

Mr. Speaker, furthermore, the bill would alter the way national wildlife refuges are established by requiring

Congress to specifically authorize any refuges established using the land and water conservation fund. Only 16 of our more than 500 refuges have been specifically established by legislation, and this new requirement could delay and complicate the process of protecting imperiled wildlife. Fortunately, the House will have the opportunity to change this provision by adopting the amendment that will be offered by the gentleman from New York [Mr. NADLER].

Another drawback of the bill is that it would allow up to 15 years to elapse between reviews of the compatibility of fish-dependent and wildlife-dependent recreational uses, whereas other uses would be required to be reviewed at least every 4 years. The long interval for reviewing hunting and fishing could result in the continuation of activities for many years that are detrimental to the conservation of wildlife.

Finally, the bill would authorize expanded military activities and other potentially damaging Federal activities on wildlife refuges, allowing them to be exempted from the protective standards of the National Wildlife Refuge Administration Act.

For all of these reasons, all the major U.S. environmental protection organizations oppose this legislation. They believe that there should be one clear overriding purpose for our wildlife refuges, and that is the conservation of wildlife and natural habitat.

Mr. Speaker, to repeat: We support this rule, which is an open rule. But we urge Members to oppose the legislation itself.

Mr. Speaker, I reserve the balance of my time.

Mr. GOSS. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I would just simply say in response to my esteemed colleague and friend, the gentleman from California [Mr. BEILENSEN], that many of the concerns he has raised on the subject, in fact, will be dealt with in the amendment process, and I, too, am hopeful that we can make some further improvements in this bill through the amendment process and am prepared to do that.

Mr. Speaker, I reserve the balance of my time.

Mr. BEILENSEN. Mr. Speaker, I have no speakers, and I yield back the balance of my time.

Mr. GOSS. Mr. Speaker, I, too, yield back the balance of my time, and I move the previous question on the resolution.

The previous question was ordered.

The resolution was agreed to.

A motion to reconsider was laid on the table.

#### RECESS

The SPEAKER pro tempore (Mr. BURTON of Indiana). Pursuant to clause 12 of rule I, the House stands in recess until 2:30 p.m.

Accordingly (at 1 o'clock and 47 minutes p.m.), the House stood in recess until 2:30 p.m.

□ 1430

#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. MCCREY) at 2 o'clock and 30 minutes p.m.

#### NATIONAL WILDLIFE REFUGE IMPROVEMENT ACT OF 1995

The SPEAKER pro tempore. Pursuant to House Resolution 410 and rule XXIII, the Chair Declares the House in the Committee of the Whole House on the State of the Union for the consideration of the bill, H.R. 1675.

□ 1431

#### IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 1675) to amend the National Wildlife Refuge System Administration Act of 1966 to improve the management of the National Wildlife Refuge System, and for other purposes, with Mr. GILLMOR in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. Pursuant to the rule, the bill is considered as having been read the first time.

Under the rule, the gentleman from Alaska [Mr. YOUNG] and the gentleman from California [Mr. MILLER] each will control 30 minutes.

The Chair recognizes the gentleman from Alaska [Mr. YOUNG].

Mr. YOUNG of Alaska. Mr. Chairman, I yield myself such time as I may consume.

(Mr. YOUNG of Alaska asked and was given permission to revise and extend his remarks.)

Mr. YOUNG of Alaska. Mr. Chairman, as the author of H.R. 1675, I am pleased that the House is considering this important legislation, which would be the first comprehensive reform of our refuge law since the enactment of the National Wildlife Refuge System Administration Act of 1966.

I am also grateful that the author of that historic law, Congressman JOHN DINGELL, and a number of other distinguished Members including the co-chairman of the House Sportsmen's Caucus, PETE GEREN, and the chairman of the Subcommittee on Fisheries, Wildlife and Oceans, JIM SAXTON, have joined with me in this bipartisan effort. Their contributions and input into this legislation have been invaluable.

Our Nation's Wildlife Refuge System, which was created by President Theodore Roosevelt more than 90 years ago, provides both essential habitat for hundreds of species and recreational opportunities for millions of Americans. At present, the system is comprised of 508 refuges, which are located in all 50 States and the 5 U.S. Territories. These units, which cover some 91 million acres of Federal lands, range in size from the smallest of less than 1 acre to

the largest, the 19.3-million-acre Arctic National Wildlife Refuge.

Regrettably, in recent years the public's confidence in our refuge system has been shaken by arbitrary decisions made by refuge managers; the diversion of funds to other higher profile issues; the elimination of all existing uses on newly acquired lands; lawsuits designed to prohibit certain secondary uses on a refuge; and the lack of either a vision or a comprehensive plan on how our refuge system will be managed in the future.

H.R. 1675 is the product of several years of hard work, countless meetings with various interest groups, and extended negotiations with the Departments of Interior and Defense. The bill was the subject of an extensive public hearing and was favorably reported by voice vote by both the subcommittee and the full Resources Committee, with only 5 Members filing dissenting views.

This legislation is a modest, proactive conservation measure that has been carefully refined to address most of the concerns raised by the Clinton administration.

While I will later discuss the substitute proposal in detail, it is time we had a statutory list of purposes; a definition of what is a compatible use; allow existing wildlife-dependent recreational uses to continue on new refuge lands unless they are found to be incompatible; a conservation plan for each refuge; and clarification that fishing and hunting should be permitted unless a finding is made that these activities are inconsistent with sound fish and wildlife management, the purpose of the refuge, or public safety.

Furthermore, it will strengthen the management of the refuge system and it implements a better, more uniform system-wide planning and compatibility review process. This had been a goal of the environmental community for some time.

While H.R. 1675 does not attempt to solve all of the problems facing our refuges, it will ensure that the system is effectively managed, that essential habitats are protected, and that the American people have an opportunity to fully utilize those Federal lands that are paid for with their tax dollars, their entrance fees, and from purchases of duck stamps.

This is a sound piece of legislation. It is supported by many groups, including the American Sportfishing Association, the California Waterfowl Association, the Congressional Sportsmen's Caucus, the International Association of Fish and Wildlife Agencies, the New Jersey Federation of Sportsmen, the National Rifle Association, and the Wildlife Legislative Fund of America. This bill will ensure that our refuge system has the support of the American people into the 21st century.

Finally, a word of caution. I know there are Members who would like to see H.R. 1675 become a vehicle to solve a whole range of problems in individual